

**TAHOE TRUCKEE UNIFIED  
SCHOOL DISTRICT**

**MEASURE U GENERAL OBLIGATION BONDS  
PERFORMANCE AUDIT**

June 30, 2020

TAHOE TRUCKEE SCHOOL DISTRICT  
Truckee, California

MEASURE U GENERAL OBLIGATION BONDS  
PERFORMANCE AUDIT  
June 30, 2020

CONTENTS

INDEPENDENT AUDITOR'S REPORT .....	1
BACKGROUND:	
LEGISLATIVE HISTORY .....	2
TAHOE TRUCKEE UNIFIED SCHOOL DISTRICT MEASURE U GENERAL OBLIGATION BONDS .....	2
PERFORMANCE AUDIT:	
OBJECTIVES .....	4
SCOPE .....	4
METHODOLOGY .....	4
CONCLUSION .....	4

## INDEPENDENT AUDITOR'S REPORT

Board of Trustees  
Tahoe Truckee Unified School District  
Truckee, California

We have conducted a performance audit of the Tahoe Truckee Unified School District (the "District") Measure U General Obligation Bond funds for the year ended June 30, 2020.

We conducted our performance audit in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed on page 4 of this report which includes determining the compliance with the performance requirements for the Proposition 39 Measure U General Obligation Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIII A of the California Constitution and Proposition 39 as they apply to the bonds and the net proceeds thereof. Management is responsible for Tahoe Truckee Unified School District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal controls of Tahoe Truckee Unified School District to determine the audit procedures that are appropriate for the purpose of providing a conclusion on the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, we do not express any assurance on the internal controls.

The results of our procedures indicated that, in all significant respects, Tahoe Truckee Unified School District expended Measure U General Obligation Bond funds for the year ended June 30, 2020 only for the specific projects developed by the District's Measure U Oversight Committee and Board of Trustees and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution.

*Crowe LLP*  
Crowe LLP

Sacramento, California  
March 11, 2021

TAHOE TRUCKEE UNIFIED SCHOOL DISTRICT  
MEASURE U GENERAL OBLIGATION BONDS  
BACKGROUND INFORMATION

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**LEGISLATIVE HISTORY**

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, "for the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities", upon approval by 55% of the electorate.

Education Code Section 15278 provides additional accountability measures:

1. A requirement that the school district establish and appoint members to an independent citizens' oversight committee.
2. A requirement that the school district expend bond funds only for the purposes described in Section 1(b)(3) of Article XIII A of the California Constitution, and ensuring that no funds are used for any teacher or administrative salaries or other school operating expenses.
3. A requirement to conduct an annual independent performance audit required by Section 1(b)(3)C of Article XIII A of the California Constitution.
4. A requirement to conduct an annual independent financial audit required by Section 1(b)(3)D of Article XIII A of the California Constitution.

**TAHOE TRUCKEE UNIFIED SCHOOL DISTRICT GENERAL OBLIGATION BONDS, MEASURE U**

On November 4, 2014, the electorate of Tahoe Truckee Unified School District approved the \$114 million Measure U General Obligation Bonds, with greater than 55% of the votes in favor. The text of the ballot language was as follows:

*"To improve Truckee area schools with funding that the State cannot take away, repair/replace roofs, plumbing and electrical systems, help local schools quality for State matching funds and construct, equip, repair/acquire classrooms, science labs, career technical education facilities to provide a well-rounded education and to prepare students for college/high-demand jobs, shall Schools Facilities Improvement District No. 1 of the Tahoe-Truckee Unified School District issue \$114,000,000 in bonds at legal rates with independent audits, citizen oversight, and no funds for administrators' salaries?"*

The District's Board of Trustees developed Bond Projects listed below to be undertaken at the following schools for Measure U:

- Alder Creek Middle School
- Donner Trail Elementary School
- Glenshire Elementary School
- Sierra High School/Cold Stream Alternative School
- Sierra Expeditionary Learning School
- Tahoe Truckee High School
- Truckee Elementary School
- Maintenance and Operations Warehouse

Renovation, Repair and Upgrade Projects

- Repair or replace aging roofs.
- Upgrade inefficient electrical heating and air conditioning.
- Provide additional electrical service capacity to relieve overloaded electrical systems so that it can handle modern instructional technology.

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(Continued)

TAHOE TRUCKEE UNIFIED SCHOOL DISTRICT  
MEASURE U GENERAL OBLIGATION BONDS  
BACKGROUND INFORMATION

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**TAHOE TRUCKEE UNIFIED SCHOOL DISTRICT MEASURE U GENERAL OBLIGATION BONDS**  
(Continued)

- Replace older windows, ceilings, heating ventilation, air condition and lighting systems with building code compliant, energy efficient systems.
- Upgrade classrooms, science labs, libraries, and other leaning technology so that our students are prepared for college and 21<sup>st</sup> Century careers.
- Renovate existing classrooms to accommodate current curriculum emphasis on science, technology, engineering and math.
- Repair plumbing and bathrooms.
- Acquire modern equipment for career technical education.
- Replace rotted sewer lines.
- Replace maintenance and warehouse operations facility.
- Painting the interior of building, and upgrades to parking lot and drop off area.

Health, Safety and Energy Efficiency Projects

- Update and construct classrooms, science labs and facilities that meet modern academic and safety standards.
- Keep schools safe and clean.
- Upgrade schools to ensure they are accessible to disabled students.
- Replace or update outdated classrooms, restrooms, lighting, plumbing, irrigation, heating and ventilation systems.
- Upgrade fire safety systems, smoke detectors and sprinklers, improve fire safety equipment and fire exit doors to make students safer in the event of an emergency.
- Upgrade deteriorating classrooms
- Upgrade emergency communication systems to improve student safety.
- Reinforce roofs to ensure they can handle heavy snow; upgrade schools for earthquake safety.
- Upgrade security systems.

Instructional Technology Upgrade Projects to Provide 21<sup>st</sup> Century Technology Skills

- Provide and maintain up-to-date technology infrastructure and new educational technologies to improve student learning.
- Upgrade and expand wireless systems, telecommunications, Internet and network connections.
- Upgrade electrical systems and wiring and acquire computer technology.
- Upgrade classrooms for instructional technology to improve student learning in core subjects like science, technology, engineering and math.

On March 31, 2015 the District issued 2014 General Obligation Bonds, Series A, totaling \$20,000,000. The bonds bear interest at rates ranging from 3.00% to 4.00% and are scheduled to mature through August 2047.

On December 16, 2016 the District issued 2014 General Obligation Bonds, Series B, totaling \$54,000,000. The bonds bear interest at rates of 5% and are scheduled to mature through August 2040.

On November 8, 2017, the District issued 2014 General Obligation Bonds, Series C, totaling \$40,000,000. The Bonds bear interest at rates of 1% to 5% and are scheduled to mature through August 2034.

The financial activity related to the Measure U General Obligation Bonds is recorded within the District's Financial Activity Report for Fund 21 (Building Fund) in the District's audited financial statements for the year ended June 30, 2020.

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TAHOE TRUCKEE UNIFIED SCHOOL DISTRICT  
MEASURE U GENERAL OBLIGATION BONDS  
OBJECTIVES, SCOPE, METHODOLOGY AND CONCLUSIONS

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## **OBJECTIVES**

The objective of our performance audit was to determine that the District expended Measure U General Obligation Bond funds for the year ended June 30, 2020 only for the purposes approved by the voters and only on the specific projects developed by the District's Measure U Oversight Committee and Board of Trustees, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)C of Article XIII A of the California Constitution.

## **SCOPE**

The District provided to us a list of all Measure U General Obligation Bond project expenditures for the year ended June 30, 2020 (the "List"). A total of \$39,492,647 in expenditures from July 1, 2019 through June 30, 2020 were identified.

## **METHODOLOGY**

We performed the following procedures to the List of Measure U General Obligation Bond project expenditures for the year ended June 30, 2020:

- Verified the mathematical accuracy of the List.
- Reconciled the list to total bond expenditures as reported by the District in the District's audited Measure U General Obligation Bonds financial statements for the year ended June 30, 2020.
- Selected a sample of 38 non-payroll expenditures totaling \$24,275,673, representing 61.47% of total expenditures. Selected a sample of 25 payroll related expenditures totaling \$152,002, representing 0.38% of total expenditures. Verified that the funds were generally expended for the construction, renovation, furnishing, and equipping of school facilities constituting authorized bond projects. Verified that the funds used to pay the salaries of district employees were allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General.

## **CONCLUSION**

The results of our procedures indicated that, in all significant respects, Tahoe Truckee Unified School District expended Measure U General Obligation Bond funds for the year ended June 30, 2020 only for the specific projects developed by the District's Measure U Oversight Committee and Board of Trustees and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution.